

PRISONS

Account of the sum expended, in the year ended 31 December 2007, compared with the sum granted and of the sum which may be applied as appropriations-in-aid in addition thereto for the salaries and expenses of the Prison Service and other expenses in connection with prisons, including places of detention; for probation services; and for payment of a grant-in-aid.

Service		Estimate Provision	Outturn	Closing Accruals
	€000	€000	€000	€000
ADMINISTRATION				
A.1. SALARIES, WAGES AND ALLOWANCES				
	<i>Original</i>	262,755		
	<i>Supplementary</i>	<u>(10,031)</u>	252,724	248,075
A.2. TRAVEL AND SUBSISTENCE				
	<i>Original</i>	3,312		
	<i>Supplementary</i>	<u>(590)</u>	2,722	2,721
A.3. INCIDENTAL EXPENSES				
	<i>Original</i>	9,374		
	<i>Supplementary</i>	<u>3,750</u>	13,124	11,850
A.4. POSTAL AND TELECOMMUNICATIONS SERVICES			3,330	3,165
A.5. OFFICE MACHINERY AND OTHER OFFICE SUPPLIES AND RELATED SERVICES				
	<i>Original</i>	4,439		
	<i>Supplementary</i>	<u>(3,000)</u>	1,439	1,157
A.6. CONSULTANCY SERVICES				
	<i>Original</i>	448		
	<i>Supplementary</i>	<u>(200)</u>	248	243
A.7. VALUE FOR MONEY AND POLICY REVIEWS			50	-
OTHER SERVICES				
B. BUILDINGS AND EQUIPMENT				
	<i>Original</i>	38,828		
	<i>Supplementary</i>	<u>48,852</u>	87,680	94,405
C. PRISON SERVICES, ETC.				
	<i>Original</i>	25,204		
	<i>Supplementary</i>	<u>5,217</u>	30,421	28,498
D. MANUFACTURING DEPARTMENT AND FARM			1,106	583
E. PROBATION SERVICE - SERVICES TO OFFENDERS			52	44
F. EDUCATIONAL SERVICES			1,631	1,800
G. PRISON OFFICERS MEDICAL AID SOCIETY (GRANT-IN-AID)				
	<i>Original</i>	948		
	<i>Supplementary</i>	<u>(948)</u>	-	-
H. COMPENSATION				
	<i>Original</i>	2,911		
	<i>Supplementary</i>	<u>(800)</u>	2,111	1,830
I. SOCIAL DISADVANTAGE MEASURES (DORMANT ACCOUNTS FUNDED)				
	<i>Original</i>	750		
	<i>Supplementary</i>	<u>(250)</u>	500	179

Service	€000	Estimate Provision €000	Outturn €000	Closing Accruals €000
Gross Total				
<i>Original</i>	355,138			
<i>Supplementary</i>	<u>42,000</u>	397,138	394,550	8,598
<i>Deduct :-</i>				
J. APPROPRIATIONS-IN-AID		<u>22,749</u>	<u>22,449</u>	<u>479</u>
Net Total				
<i>Original</i>	332,389			
<i>Supplementary</i>	<u>42,000</u>	<u>374,389</u>	<u>372,101</u>	<u>8,119</u>
SURPLUS TO BE SURRENDERED		€ 2,288,008		

Estimated daily average number of prisoners	3,310
Actual daily average number of prisoners	3,310

The Statement of Accounting Policies and Principles and Notes 1 to 14 form part of this Account.

NOTES

1 EXCEPTIONS TO ACCOUNTING POLICIES

Land and Buildings: The Minister for Justice, Equality and Law Reform owns 16 prisons and places of detention, and property at Beladd Park. During 2007, the Valuation Office was formally requested to assist the Irish Prison Service in obtaining valuations for each of the buildings in its estate. The Valuation Office is not in a position to carry out this work for the foreseeable future. As a result the Irish Prison Service is currently considering alternative options to address the issue of property valuation. Once the valuation has been completed, there will be a separate asset category included in future accounts. All new and improvement works to these properties, as reflected in the Statement of Capital Assets under Development, will be assimilated into this new category at that time.

Capital Assets are depreciated on a straight line basis over their estimated useful life starting in the month placed in service.

2 OPERATING COST STATEMENT FOR 2007

	€000	€000	€000
Net Outturn			372,101
Changes in Capital Assets			
Purchases Cash	(8,201)		
Depreciation	5,462		
Disposals Cash	14		
Gain on Disposals	<u>(6)</u>	(2,731)	
Assets under Development			
Cash Payments		(62,753)	
Changes in Net Current Assets			
Decrease in Closing Accruals		(1,613)	
Increase in Stock		<u>(195)</u>	<u>(67,292)</u>
Direct Expenditure			304,809
Expenditure Borne Elsewhere			
Net Allied Services Expenditure			<u>13,338</u>
Operating Cost			<u>318,147</u>

3 STATEMENT OF ASSETS AND LIABILITIES AS AT 31 DECEMBER 2007

	€000	€000	€000
Capital Assets (Note 4)			43,532
Assets under Development (Note 5)			<u>94,949</u>
			138,481
Current Assets			
Stocks (Note 13)		4,380	
Prepayments		222	
Accrued Income		479	
Other Debit Balances:			
Suspense	6,644		
Advances to OPW	76		
Imprests	<u>897</u>	7,617	
PMG Balance and Cash	12,061		
Orders Outstanding	<u>(6,875)</u>	<u>5,186</u>	
Total Current Assets		<u>17,884</u>	
Less Current Liabilities			
Accrued Expenses		8,820	
Other Credit Balances:			
Due to the State (Note 14)	10,717		
Payroll Deductions	161		
Suspense	<u>637</u>	11,515	
Net Liability to the Exchequer (Note 6)		<u>1,288</u>	
Total Current Liabilities		<u>21,623</u>	
Net Current Liabilities			<u>(3,739)</u>
Net Assets			<u>134,742</u>

4 STATEMENT OF CAPITAL ASSETS AS AT 31 DECEMBER 2007

	Land €000	Office Equipment €000	Furniture and Fittings €000	Motor Vehicles €000	Totals €000
Cost or Valuation at 1 January 2007	29,900	58,502	10,517	5,004	103,923
Additions	-	5,199	148	2,638	7,985
Disposals	-	<u>(754)</u>	<u>(43)</u>	<u>(138)</u>	<u>(935)</u>
Gross Assets at 31 December 2007	<u>29,900</u>	<u>62,947</u>	<u>10,622</u>	<u>7,504</u>	<u>110,973</u>
Accumulated Depreciation:					
Opening Balance at 1 January 2007	-	51,865	6,671	4,343	62,879
Depreciation for the year	-	3,915	750	797	5,462
Depreciation on Disposals	-	<u>(734)</u>	<u>(28)</u>	<u>(138)</u>	<u>(900)</u>
Cumulative Depreciation at 31 Dec 2007	-	<u>55,046</u>	<u>7,393</u>	<u>5,002</u>	<u>67,441</u>
Net Assets at 31 December 2007	<u>29,900</u>	<u>7,901</u>	<u>3,229</u>	<u>2,502</u>	<u>43,532</u>

Note:

Significant progress was made by the Irish Prison Service during 2007 towards its aim of capturing asset values at all locations. As a result of the progress made, it has been possible to carry out a significant level of reconciliation between the 2007 asset acquisition and disposals figures and the computerised asset register.

5 STATEMENT OF CAPITAL ASSETS UNDER DEVELOPMENT AS AT 31 DECEMBER 2007

	Construction Contracts €000
Amounts brought forward at 1 January 2007	55,382
Cash Payments for the Year	62,753
Projects completed in the Year	<u>(23,186)</u>
Amounts carried forward at 31 December 2007	<u>94,949</u>

Note:

As the Capital Asset category for Land and Buildings will not be complete until such time as the valuation of property has been completed, the full value of construction contracts completed to date will not be shown in the Statement of Capital Assets. The amount carried forward at 31 December 2007 represents the value of work completed to date in respect of all major ongoing Irish Prison Service building projects.

6 NET LIABILITY TO THE EXCHEQUER

Reconciliation of Surplus to be Surrendered at year end to Debtor and Creditor Balances held at 31 December 2007

	€000	€000
Surplus for the year		
Surplus to be Surrendered		2,288
Exchequer Grant Undrawn		<u>(1,000)</u>
Net Liability to the Exchequer		<u>1,288</u>
Represented by:		
Debtors		
Net PMG Position and Cash	5,186	
Debit Balances: Suspense	<u>7,617</u>	12,803
Creditors		
Due to the State (Note 14)	(10,717)	
Credit Balances: Suspense	<u>(798)</u>	<u>(11,515)</u>
		<u>1,288</u>

7 EXPLANATION OF THE CAUSES OF VARIATION BETWEEN OUTTURN AND ESTIMATE PROVISION

Sub-head	Less/(More) Than Provided €000	Explanation
A.3.	1,274	The savings arose due to a delay in the finalisation of contracts for the procurement of new uniforms.
A.5.	282	The saving arose due to less than anticipated expenditure on IT equipment.
A.7.	50	Studies were delayed due to a lack of resources.
B.	(6,725)	The excess arose due to works being completed ahead of schedule which resulted in earlier than anticipated payments.
C.	1,923	The saving arose due to the timing of expenditure on Work Training projects.
D.	523	Manufacturing activity in prisons is decreasing as there is a shift in emphasis from traditional manufacturing activity to the provision of vocational training for prisoners, thus leading to a saving in this subhead.

Sub-head	Less/(More) Than Provided €000	Explanation
F.	(169)	The excess arose due to an increase in education services to prisoners.
H.	281	Expenditure in this Subhead is extremely difficult to estimate as awards and costs are decided by the Courts and the Criminal Injuries Compensation Tribunal. In addition, active case management is contributing to reduced levels of compensation.
I.	321	The saving was due to delays in commencement of projects.

8 APPROPRIATIONS-IN-AID

	Estimated €	Realised €
1. Receipts from Manufacturing Department and Farm (including produce used in prisons)	886,000	982,234
2. European Social Fund	5,000	-
3. Proceeds from the sale of Prison property	20,600,000	20,655,940
4. Miscellaneous	508,000	632,413
5. Dormant Accounts Receipts	<u>750,000</u>	<u>178,880</u>
Total	<u>22,749,000</u>	<u>22,449,467</u>

Explanation of Variations

- Receipts from this activity are difficult to quantify in advance.
- This refers to miscellaneous receipts which are difficult to predict.
- The shortfall in the receipts is due to delays in the commencement of projects.

9 COMMITMENTS

(A) Global Commitments

Contracted Commitments at 31 December 2007 amount to €3,504,272.

(B) Multi-Annual Capital Commitments

	Expenditure to 31 Dec 2006 ¹ €000	Expenditure in 2007 €000	Subsequent Years €000
Building/Refurbishment Projects	37,287	57,662	53,085

¹ Excludes projects completed by the end of 2006.

10 MATURED LIABILITIES

The estimate of matured liabilities not discharged at year end was €294,263.

11 DETAILS OF EXTRA REMUNERATION

	Amount Paid €	Number of Recipients	Recipients of €6,350 or more	Max. Individual Payment of €6,350 or more €
Higher, special or additional duties	564,435	171	40	13,543
Overtime and extra attendance	31,865,395	3,288	2,590	21,806
Shift and roster allowances	23,341,349	3,186	2,101	17,822
Miscellaneous	<u>37,919,767</u>	3,541	3,013	25,695
Total extra remuneration	<u>93,690,946</u>			

Note:

Certain individuals received extra remuneration in more than one category.

12 MISCELLANEOUS ITEMS

Compensation and legal costs totalling €665,643 and ranging from €30 to €173,750 were made in respect of claims arising out of injuries received by 46 Prison Staff while on duty.

Compensation and legal costs totalling €354,152 and ranging from €18 to €22,500 were made in respect of claims arising out of injuries received by 94 prisoners.

Compensation and legal costs totalling €33,425 and ranging from €30 to €6,860 were made in respect of claims arising out of injuries received by 13 civilians while visiting prisons.

Ex gratia payments totalling €17,227 were made towards the funeral expenses of 6 offenders who died while in prison.

A total of €68,000 was paid as fees/expenses to 9 members of the Prisons Interim Board in 2007.

A total of €22,351 was paid to retired Civil Servants in receipt of Civil Service Pensions, who were re-employed on various duties during 2007.

A sum of €9,006 was written off in respect of discrepancies in the cash account in Castlerea Prison.

A sum of €7,991 was brought to account in respect of unrecoverable suspense account balances.

During 2007 an amount of €27,117 was paid, in exceptional circumstances, to a senior officer in respect of travel and subsistence expenses. Sanction was not requested from the Department of Finance.

13 STOCKS

The value of stock on hand at 31 December 2007 for the Prisons which operate the inventory module of the computerised Financial Management System is €4.38 million. Roll-out of the system to other Prisons will continue.

The stock is categorised as follows:	€000
Uniforms & Clothing	2,855
Furniture & Maintenance Material	366
Food	64
Miscellaneous	<u>1,095</u>
Total	<u>4,380</u>

14 DUE TO THE STATE

The amount Due to the State at 31 December 2007 consisted of:

	€000
Income Tax	7,801
Value Added Tax	84
Pension Contributions	500
Tax Pension Refunds	11
Pay Related Social Insurance	2,205
Retention Tax	<u>116</u>
	<u>10,717</u>

S. AYLWARD

Accounting Officer

DEPARTMENT OF JUSTICE, EQUALITY AND LAW REFORM

31 March 2008

Certificate of the Comptroller and Auditor General

I have audited the Appropriation Account of the Vote for Prisons for 2007 under Section 3 of the Comptroller and Auditor General (Amendment) Act, 1993. The Appropriation Account has been prepared in accordance with the Statement of Accounting Policies and Principles on pages v-viii. The responsibilities of the Accounting Officer and the Comptroller and Auditor General, and the basis of the audit opinion are set out on pages iii-v.

I have obtained all the information and explanations I considered necessary for the purposes of my audit. In my opinion, proper books of account have been kept by the Department of Justice, Equality and Law Reform in respect of the Vote for Prisons. The Appropriation Account is in agreement with the books of account.

In my opinion the Appropriation Account properly presents the receipts and expenditure of the Vote for the year ended 31 December 2007. Attention is drawn to Chapter 6 of the report for 2007 prepared by me pursuant to Section 3 of the Act.



JOHN BUCKLEY
Comptroller and Auditor General
19 September 2008