

PRISONS

Account of the sum expended, in the year ended 31 December 2008, compared with the sum granted and of the sum which may be applied as appropriations-in-aid in addition thereto for the salaries and expenses of the Prison Service and other expenses in connection with prisons, including places of detention; for probation services; and for payment of a grant-in-aid.

Service	€000	Estimate Provision €000	Outturn €000	Closing Accruals €000
ADMINISTRATION				
A.1. SALARIES, WAGES AND ALLOWANCES				
<i>Original</i>	286,702			
<i>Supplementary</i>	<u>(14,735)</u>	271,967	271,932	—
A.2. TRAVEL AND SUBSISTENCE				
<i>Original</i>	3,381			
<i>Supplementary</i>	<u>(20)</u>	3,361	3,471	299
A.3. INCIDENTAL EXPENSES				
<i>Original</i>	9,792			
<i>Supplementary</i>	<u>7,575</u>	17,367	17,045	504
A.4. POSTAL AND TELECOMMUNICATIONS SERVICES				
<i>Original</i>	3,400			
<i>Supplementary</i>	<u>536</u>	3,936	3,775	139
A.5. OFFICE MACHINERY AND OTHER OFFICE SUPPLIES AND RELATED SERVICES				
<i>Original</i>	4,444			
<i>Supplementary</i>	<u>(3,413)</u>	1,031	997	110
A.6. CONSULTANCY SERVICES				
<i>Original</i>	459			
<i>Supplementary</i>	<u>(244)</u>	215	215	47
A.7. VALUE FOR MONEY AND POLICY REVIEWS				
<i>Original</i>	50			
<i>Supplementary</i>	<u>(50)</u>	—	—	—
OTHER SERVICES				
B. BUILDINGS AND EQUIPMENT				
<i>Original</i>	52,716			
<i>Supplementary</i>	<u>16,814</u>	69,530	69,644	6,993
C. PRISON SERVICES, ETC.				
<i>Original</i>	25,864			
<i>Supplementary</i>	<u>7,372</u>	33,236	32,557	2,072
D. MANUFACTURING DEPARTMENT AND FARM				
<i>Original</i>	1,129			
<i>Supplementary</i>	<u>(558)</u>	571	529	33
E. PROBATION SERVICE - SERVICES TO OFFENDERS				
<i>Original</i>	53			
<i>Supplementary</i>	<u>(23)</u>	30	30	4
F. EDUCATIONAL SERVICES				
<i>Original</i>	1,665			
<i>Supplementary</i>	<u>(61)</u>	1,604	1,694	48
G. PRISON OFFICERS MEDICAL AID SOCIETY (GRANT-IN-AID)				
<i>Original</i>	968			
<i>Supplementary</i>	<u>(968)</u>	—	—	—
H. COMPENSATION				
		2,973	2,213	174

Prisons – Vote 21

Service	€000	Estimate Provision €000	Outturn €000	Closing Accruals €000
I. SOCIAL DISADVANTAGE MEASURES (DORMANT ACCOUNTS FUNDED)				
<i>Original</i>	750			
<i>Supplementary</i>	(225)	525	273	—
	<hr/>			
Gross Total				
<i>Original</i>	394,346			
<i>Supplementary</i>	12,000	406,346	404,375	10,423
	<hr/>			
Deduct :				
J. APPROPRIATIONS-IN-AID		2,179	2,057	189
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Net Total				
<i>Original</i>	392,167			
<i>Supplementary</i>	12,000			
	<hr/>			
		404,167	402,318	10,234
		<hr/> <hr/>		
Surplus to be surrendered			€1,848,963	

The Statement of Accounting Policies and Principles and Notes 1 to 15 form part of this Account.

NOTES

1 EXCEPTIONS TO ACCOUNTING POLICIES

Land and Buildings:

The Minister for Justice, Equality and Law Reform owns 14 prisons and places of detention, as well as property at Beladd Park, Thornton Hall and the former prison site at Fort Mitchell (Spike Island). In the past, most of this property was not included in the Statement of Capital Assets. The Statement of Capital Assets (Note 4) in this Account shows an adjustment to the value of land and buildings at 31 December 2008 to reflect the value of prison land and buildings not previously included.

Land is generally valued on an alternative use basis (agricultural use or development land). Land at Thornton Hall has been valued at purchase price.

Prison buildings are valued on the basis of an average replacement cost per cell.

Because of recent volatility in property prices, the Irish Prison Service has asked the OPW Valuation Section to review the basis for valuation of land and buildings. The Service expects the review to be completed before the end of 2009.

Capital assets are depreciated on a straight line basis over their estimated useful life starting in the month placed in service.

2 OPERATING COST STATEMENT FOR 2008

	€000	€000	€000
Net Outturn			402,318
Changes in Capital Assets			
Purchases Cash	(3,955)		
Depreciation	5,223		
Disposals Cash	18		
Gain on Disposals	<u>(18)</u>	1,268	
Assets under Development			
Cash Payments		(48,826)	
Changes in Net Current Assets			
Decrease in Closing Accruals		(1,224)	
Decrease in Stock		<u>989</u>	(47,793)
Direct Expenditure			<u>354,525</u>
Expenditure Borne Elsewhere			
Net Allied Services Expenditure			<u>31,554</u>
Operating Cost			<u><u>386,079</u></u>

3 STATEMENT OF ASSETS AND LIABILITIES AS AT 31 DECEMBER 2008

	€000	€000	€000
Capital Assets (Note 4)			745,529
Assets under Development (Note 5)			<u>121,388</u>
			866,917
Current Assets			
Stocks (Note 13)		3,391	
Prepayments		120	
Accrued Income		189	
Other Debit Balances:			
Suspense	514		
Imprests	<u>896</u>	1,410	
Net Liability from the Exchequer (Note 6)		151	
PMG Balance and Cash	11,025		
Orders Outstanding	<u>(1,382)</u>	9,643	
Total Current Assets		<u>14,904</u>	
Less Current Liabilities			
Accrued Expenses		10,543	
Other Credit Balances:			
Due to the State (Note 14)	8,798		
Payroll Deductions	1,290		
Suspense	<u>1,116</u>	11,204	
Total Current Liabilities		<u>21,747</u>	
Net Current Liabilities			<u>(6,843)</u>
Net Assets			<u>860,074</u>

4 STATEMENT OF CAPITAL ASSETS AS AT 31 DECEMBER 2008

	Land and Buildings €000	Office Equipment €000	Furniture and Fittings €000	Motor Vehicles €000	Totals €000
Cost or Valuation at 1 January 2008	29,900	62,947	10,622	7,504	110,973
Adjustment *	703,488				703,488
Additions	-	2,108	278	1,433	3,819
Disposals	-	(1,921)	(331)	(121)	(2,373)
Gross Assets at 31 December 2008	<u>733,388</u>	<u>63,134</u>	<u>10,569</u>	<u>8,816</u>	<u>815,907</u>
Accumulated Depreciation:					
Opening Balance at 1 January 2008	-	55,046	7,393	5,002	67,441
Depreciation for the year	-	3,446	724	1,053	5,223
Depreciation on Disposals	-	(1,884)	(281)	(121)	(2,286)
Cumulative Depreciation at 31 Dec 2008	<u>-</u>	<u>56,608</u>	<u>7,836</u>	<u>5,934</u>	<u>70,378</u>
Net Assets at 31 December 2008	<u>733,388</u>	<u>6,526</u>	<u>2,733</u>	<u>2,882</u>	<u>745,529</u>

Note:

*Adjustment to reflect the value of prison land and buildings not previously included. See Note 1.

5 STATEMENT OF CAPITAL ASSETS UNDER DEVELOPMENT AS AT 31 DECEMBER

	Construction Contracts €000
Amounts brought forward at 1 January 2008	94,949
Cash Payments for the Year	48,826
Projects completed in the Year*	<u>(22,387)</u>
Amounts carried forward at 31 December 2008	<u><u>121,388</u></u>

Note:

*Transferred to Statement of Capital Assets, and included in adjustment figure in Note 4.

6 NET LIABILITY FROM THE EXCHEQUER**Reconciliation of Surplus to be Surrendered at year end to Debtor and Creditor Balances held at 31 December 2008**

	€000	€000
Surplus for the year		
Surplus to be Surrendered		1,849
Exchequer Grant Undrawn		<u>(2,000)</u>
Net Liability from the Exchequer		<u><u>(151)</u></u>
Represented by:		
Debtors		
Net PMG Position and Cash	9,643	
Debit Balances: Suspense	<u>1,410</u>	11,053
Creditors		
Due to the State (Note 14)	(8,798)	
Credit Balances: Suspense	<u>(2,406)</u>	<u>(11,204)</u>
		<u><u>(151)</u></u>

7 EXPLANATION OF THE CAUSES OF VARIATION BETWEEN OUTTURN AND ESTIMATE PROVISION

Sub-head	Less/(More) than provided	Explanation
	€000	
H.	760	The level and timing of expenditure under this subhead is extremely difficult to estimate as awards and costs are decided by the Courts and the Criminal Injuries Compensation Tribunal. In addition, active case management is contributing to reduced levels of compensation.
I.	252	The timing of expenditure on social disadvantaged measures is difficult to anticipate as it is dependent on the rate of progress in funded projects.

8 APPROPRIATIONS-IN-AID

	Estimated €	Realised €
1. Receipts from manufacturing department and farm (including produce used in prisons)	905,000	981,091
2. European Social Fund	5,000	—
3. Proceeds from the sale of Prison property	—	—
4. Miscellaneous	519,000	802,927
5. Dormant Accounts Receipts	750,000	272,660
Total	<u>2,179,000</u>	<u>2,056,678</u>

Explanation of Variations

1. Receipts from manufacturing activity are difficult to estimate in advance.
4. Miscellaneous receipts come from a variety of sources and are difficult to predict.
5. Receipts from the Dormant Accounts Fund are linked to expenditure under Subhead I and are consequently difficult to predict.

9 COMMITMENTS**(A) Global Commitments**

Contracted commitments at 31 December 2008 amounted to €3,162,312

(B) Multi-Annual Capital Commitments

	Expenditure to 31 December 2007 €000	Expenditure in 2008 €000	Subsequent Years €000
Building/Refurbishment Projects	74,613	46,775	22,722

10 MATURED LIABILITIES

The estimate of matured liabilities not discharged at year end was €5,735

11 DETAILS OF EXTRA REMUNERATION

	Amount paid €	Number of recipients	Recipients of €10,000 or more	Max. individual payment of €10,000 or more €
Higher, special or additional duties	666,951	223	9	14,660
Overtime and extra attendance	35,744,196	3,472	2,075	28,640
Shift and roster allowances	22,497,072	3,068	666	17,835
Miscellaneous	40,922,399	3,676	2,789	22,716
Total extra remuneration	<u>99,830,618</u>			

Note:

Certain individuals received extra remuneration in more than one category.

12 MISCELLANEOUS ITEMS

Compensation and legal costs totalling €795,332 and ranging from €30 to €201,000 were made in respect of claims arising out of injuries received by 46 Prison Staff while on duty.

Compensation and legal costs totalling €273,467 and ranging from €15 to €55,000 were made in respect of claims arising out of injuries received by 77 prisoners.

Compensation and legal costs totalling €38,120 and ranging from €30 to €15,000 were made in respect of claims arising out of injuries received by 15 civilians while visiting prisons.

Ex gratia payments totalling €22,817 were made towards the funeral expenses of 7 offenders who died while in prison.

A total of €190,000 was paid as fees/expenses to 9 members of the Prisons Interim Board in 2008.

A total of €73,859 was paid to 23 retired Civil Servants in receipt of Civil Service pensions, ranging from €422 to €19,566, who were re-employed on various duties during 2008.

Penalty interest payments amounting to €19,607 were made under the Prompt Payment of Accounts Act, 1997, in respect of late payments.

13 STOCKS

The value of stock on hand at 31 December 2008 for the 11 Prisons which operate the inventory module of the computerised Financial Management System is €3.391 million. Roll-out of the system to the 3 other Prisons will continue.

The stock is categorised as follows:

	€000
Uniforms & Clothing	2,360
Furniture & Maintenance Material	173
Food	27
Miscellaneous	831
Total	<u>3,391</u>

14 DUE TO THE STATE

The amount due to the State at 31 December 2008 consisted of:

	€000
Income Tax	5,098
Value Added Tax	898
Pension Contributions	283
Pay Related Social Insurance	2,294
Retention Tax	225
	<u>8,798</u>

15 PRISON POPULATION

The estimated daily average number of prisoners in 2008 was 3,544 (3,310 in 2007).

S. AYLWARD

Accounting Officer

DEPARTMENT OF JUSTICE, EQUALITY AND LAW REFORM

31 March 2009

**ABSTRACT STATEMENT OF THE MANUFACTURING ACCOUNTS OF THE PRISONS
FOR THE YEAR ENDED 31 DECEMBER 2008**

	Agriculture	Other Industries	Total
	€	€	€
Stock on hand at 1 January 2008	3,450	435,997	439,447
Purchases	58,762	488,003	546,765
Profit/(Loss)	(30,474)	397,680	367,206
	<u>31,738</u>	<u>1,321,680</u>	<u>1,353,418</u>
	Agriculture	Other Industries	Total
	€	€	€
Sales	27,778	953,304	981,082
Stock on hand at 31 December 2008 ¹	3,960	368,376	372,336
	<u>31,738</u>	<u>1,321,680</u>	<u>1,353,418</u>

Note

¹Materials and Manufactured Goods €182,142 Tools etc., €190,194

Reconciliation with Appropriation Account

	€
Amount due in respect of purchases as at 1 January 2008	12,751
Purchases during year ended 31 December 2008	<u>546,765</u>
	559,516
Amount due in respect of purchases as at 31 December 2008 ²	<u>(30,543)</u>
Expenditure from Subhead D. as per Appropriation Account	<u>528,973</u>
	€
Amount due in respect of sales as at 1 January 2008	32,932
Sales during year ended 31 December 2008	<u>981,082</u>
	1,014,014
Amount due in respect of sales as at 31 December 2008 ³	<u>(32,923)</u>
Receipts under Subhead J.1. as per Appropriation Account	<u>981,091</u>

Note

²Viz. Public Departments, €43; Other Persons, €30,500.

³Viz. Public Departments, €5,079; Other Persons, €27,844.

S. AYLWARD

Accounting Officer

DEPARTMENT OF JUSTICE, EQUALITY AND LAW REFORM

31 March 2009

Certificate of the Comptroller and Auditor General

I have audited the Appropriation Account of the Vote for Prisons for 2008 under Section 3 of the Comptroller and Auditor General (Amendment) Act, 1993. The Account has been prepared in accordance with the Statement of Accounting Policies and Principles. The duties of the Accounting Officer and of the Comptroller and Auditor General in relation to the Appropriation Accounts, and the basis of the audit opinion, are set out in Part 1 to this volume.

I have obtained all the information and explanations I considered necessary for the purposes of my audit. In my opinion, proper books of account have been kept by the Department of Justice, Equality and Law Reform in respect of the Vote for Prisons. The Appropriation Account is in agreement with the books of account.

In my opinion, the Appropriation Account properly presents the receipts and expenditure of the Vote for the year ended 31 December 2008.

Chapter 16 of my annual report refers to certain matters which I considered it appropriate to report on in accordance with Section 3 (10) of the Comptroller and Auditor General (Amendment) Act, 1993.



JOHN BUCKLEY
Comptroller and Auditor General
4 September 2009