

Vote 26: Education and Science

Introduction

As Accounting Officer for Vote 26, I am required each year to prepare the Appropriation Account for the Vote, and to submit the Account to the Comptroller and Auditor General for audit.

In accordance with this requirement, I have prepared the attached account of the amount expended in the year ended 31 December 2009 for the salaries and expenses of the Office of the Minister for Education and Science, for certain services administered by the Office of the Minister, and for the payment of certain grants and grants-in-aid.

The expenditure outturn is compared with the sums granted by Dáil Éireann under the Appropriation Act 2009, including the amount that could be used as appropriations-in-aid of expenditure for the year, and for deferred surrender of unspent appropriations for capital supply services under Section 91 of the Finance Act 2004.

The Statement of Accounting Policies and Principles and notes 1 to 7 form part of the Account.

Statement of Accounting Policies and Principles

The standard accounting policies and principles for the production of Appropriation Accounts have been applied in the preparation of the Account except for the following.

Multi-Annual Capital Commitments

Legally Enforceable Capital Commitments are reported on at the threshold of €12.697 million. (S14/03/06)

Statement on Internal Financial Control

Along with the Account, I have submitted a statement in the standard format on the System of Internal Financial Control (SIFC) that operates in the Department of Education and Science.

In that regard and with specific reference to the SIFC, the following is the position with regard to staff training and induction, specific financial training, risk management and information and communication technology security.

A wide range of training programmes, including financial systems training, was made available to both new and existing staff in 2009. General training in public financial management was promoted, while specific training in the understanding and use of the Department's Financial Management System (FMS) was provided to staff in all three of the Department's main locations, including training in the use of enhanced reporting tools.

The Department operates a Risk Management System which has been incorporated into the business planning process for all sections of the Department.

The Department seeks to operate to best practice in respect of Information and Communication Technology and continues to review, enhance and upgrade the ICT infrastructure.

Internal Audit undertakes its work in accordance with an annual work programme which is overseen by the Department's Audit Committee. The audit programme aims to ensure that the effectiveness of internal controls is subject to constant review. The Committee, which has a membership of five (including three external members, one of whom is Chairperson), provides advice in relation to internal control, the risk management environment and audit matters. During 2009 a total of six audit reports were presented to the Committee, including two which were commitments under the National Audit Plan agreed with the European Commission in relation to programmes supported by the European Social Fund. In addition, the Internal Audit Unit reviewed the adequacy of the follow up action from previous audit reports.

Brigid Mc Manus

Accounting Officer
Department of Education and Science
30 March 2010

Certificate of the Comptroller and Auditor General

I have audited the Appropriation Account of the Vote for the Office of the Minister for Education and Science for 2009 under Section 3 of the Comptroller and Auditor General (Amendment) Act, 1993. The Account has been prepared in accordance with the Statement of Accounting Policies and Principles. The duties of the Accounting Officer and of the Comptroller and Auditor General in relation to the Appropriation Accounts, and the basis of the audit opinion, are set out in Part 1 to this volume.

I have obtained all the information and explanations I considered necessary for the purposes of my audit. In my opinion, proper books of account have been kept by the Department of Education and Skills. The Appropriation Account is in agreement with the books of account.

In my opinion, the Appropriation Account properly presents the receipts and expenditure of the Vote for the year ended 31 December 2009.

A handwritten signature in black ink, appearing to read 'John Buckley', with a stylized flourish extending to the right.

JOHN BUCKLEY
Comptroller and Auditor General
8 September 2010

Vote 26 Office of the Minister for Education and Science Appropriation Account 2009

Service	2009 Estimate provision	2009 Outturn	2008 Outturn
	€000	€000	€000
Administration			
A.1. Salaries, wages and allowances	66,305	65,005	65,206
A.2. Travel and subsistence	2,110	1,895	2,677
A.3. Incidental expenses	1,655	1,182	2,055
A.4. Postal and telecommunications services	3,310	2,778	3,293
A.5. Office machinery and other office supplies and related services	8,430	4,654	7,923
A.6. Office premises expenses	2,900	1,572	3,129
A.7. Consultancy services	100	53	785
A.8. Regional office service	350	226	395
A.9. Value for Money and Policy Reviews	970	906	813
A.10. National Educational Psychological Service ¹	21,662	18,853	17,137
Other Services			
B.1. Grant-in-aid fund for general expenses of Adult Education Organisations (part funded by National Lottery)	941	941	956
B.2. Transport services	192,000	177,567	185,725
B.3. International activities	1,306	1,078	1,215
B.4. UNESCO contribution and international education exchanges	2,238	2,063	2,173
B.5. Research and development activities	6,000	5,929	6,119
B.6. In career development	30,053	20,234	26,359
B.7. Expenses of National Council for Curriculum and Assessment	4,637	4,637	4,749
B.8. Payments in respect of Local Drugs Task Force Projects (Grant-in-Aid)	3,643	3,643	12,527
B.9. National Council for Special Education	10,974	9,250	8,351
B.10. Educational disadvantage (Dormant Accounts Funding)	13,000	8,594	18,771
B.11. Occupational health strategy for first and second level teachers	2,000	1,602	1,538
B.12. Residential Institutions Redress	150,746	95,244	158,161
B.13. Royal Irish Academy of Music general expenses (Grant-in-Aid)	4,054	3,954	4,083
B.14. Grant-in-Aid fund for general expenses of cultural, scientific and educational organisations (part funded by National Lottery)	230	207	230
B.15. North/South Co-operation funding	1,600	1,373	1,691

Service	2009 Estimate provision	2009 Outturn	2008 Outturn
Other services (cont'd)	€000	€000	€000
B.16. Fund for general expenses of organisations involved in the promotion of Ireland as an international education centre	900	686	845
B.17. Miscellaneous	11,788	9,039	13,364
B.18. Schools information and communication technologies activities	26,320	35,172	12,032
B.19. Commission on Child Abuse	18,978	3,570	15,696
B.20. School Completion Programme	31,000	31,000	28,932
B.21. National Education Welfare Board	9,900	9,630	10,085
B.22. National Qualifications Framework	14,242	10,679	14,435
— <i>Grant-in-Aid for General Expenses of Youth Organisations and other Expenditure in relation to Youth Activities (Part funded by National Lottery)</i> ²	—	—	43,567
— <i>Grants to colleges providing courses in Irish (Part funded by the National Lottery)</i>	—	—	1,432
— <i>Payments in relation to the winding up of Instiúid Teangeolaíochta Eireann</i>	—	—	10
First level education grants & services			
C.1. Salaries, etc., of teachers	2,145,111	2,105,660	2,009,661
C.2. Model schools - miscellaneous expenses	413	519	421
C.3. Capitation grants towards operating costs of national schools	189,649	184,385	165,634
C.4. Salaries etc. of non-teaching staff in national schools including special needs assistants, caretakers and clerical officers	302,046	303,631	287,098
C.5. Other grants and services	89,007	69,017	97,846
C.6. Superannuation, etc., of teachers	406,000	458,171	385,149
C.7. Special education initiatives	13,080	11,919	11,546
— <i>Library Grants</i>	—	—	2,199
Second level & further education grants & services			
D.1. Salaries, etc., of teachers in secondary, comprehensive and community schools	1,295,385	1,282,934	1,292,787
D.2. Grants to secondary school authorities and other grants and services in respect of secondary schools	105,541	102,939	102,345
D.3. Salaries, etc., of non-teaching staff in secondary, comprehensive and community schools including special needs assistants and clerical officers	49,203	47,393	43,182

Service	2009 Estimate provision	2009 Outturn	2008 Outturn
Second level & further education grants & services (continued)			
	€000	€000	€000
D.4. Superannuation of secondary, comprehensive and community school teachers	284,977	327,090	268,965
D.5. Comprehensive and community schools - running costs	48,533	48,131	47,411
D.6. Annual grants to Vocational Education Committees (excluding certain grants in respect of specialist colleges and student support)	951,677	952,798	933,296
D.7. Payments to Local Authorities in respect of superannuation charges	169,469	218,677	163,764
D.8. Miscellaneous	22,893	20,013	32,203
D.9. Special initiatives adult education	45,758	44,758	44,590
D.10. State Examinations Commission	59,471	56,943	62,054
Third level & further education grants & Services			
E.1. Student support	297,177	306,056	263,606
E.2. University scholarships	1,314	1,316	1,250
E.3. An tÚdarás um Ard-Oideachas - grant-in-aid for general expenses	6,236	5,853	6,101
E.4. An tÚdarás um Ard-Oideachas - general current grants to universities and colleges, institutes of technology and other designated institutions of higher education (grant-in-aid)	1,318,083	1,318,083	1,393,168
E.5. Training colleges for primary teachers excluding those funded through the Higher Education Authority	13,297	12,132	13,032
E.6. Payments in relation to the winding up of St. Catherine's College of Education	200	223	864
E.7. Dublin Dental Hospital - dental education grant (grant-in-aid)	13,231	13,231	12,446
E.8. Dublin Institute for Advanced Studies (grant-in-aid)	8,006	7,905	8,044
E.9. Grant in respect of tuition fees to designated non-Higher Education Authority third-level Institutions	4,489	4,540	4,056
E.10. Miscellaneous	250	203	234
E.11. Grants to certain third level institutions	18,752	18,329	19,688
E.12. Alleviation of disadvantage	17,984	17,984	17,984
E.13. Research and development activities	86,612	86,989	76,293
E.14. Grangegorman Development Agency	1,488	1,032	6,684
E.15. Strategic Innovation Fund	26,000	27,068	16,000
Capital services			
F.1. Building, equipment and furnishing of national schools	422,757	328,946	488,754
F.2. Second-level schools - building grants and capital costs	191,062	197,026	155,278

Capital services (continued)	2009 Estimate provision	2009 Outturn	2008 Outturn
€000	€000	€000	€000
F.3. An tÚdarás um Ard-Oideachas - building grants and capital costs for universities and colleges, institutes of technology, designated institutions of higher education, and research and development (grant-in-aid)	199,739	199,687	155,220
F.4. Building grants and capital costs of other third level institutions	250	159	158
F.5. Public private partnership costs	42,220	40,780	29,570
Gross Expenditure	9,491,702	9,355,736	9,295,040
Deduct:			
G. Appropriations-in-aid	<u>570,353</u>	<u>579,521</u>	<u>265,364</u>
Net Expenditure	<u>8,921,349</u>	<u>8,776,215</u>	<u>9,029,676</u>
Surplus for the Year		€145,133,680	€39,275,978
Deferred surrender under Section 91 of the Finance Act 2004		€9,000,000	—
Surplus to be Surrendered		<u>€6,133,680</u>	<u>€39,275,978</u>

¹Subhead A.10. in 2009 in previous years was noted under "Other Services" as Subhead B.21.

²The functions in relation to youth organisations and activities were transferred out of Vote 26 with effect from 1st January 2009 to the Office of the Minister for Children and Youth Affairs, (Vote 41).

Notes to the Appropriation Account

1 Operating Cost Statement 2009

	Note	2009 €000	2008 €000
Expenditure on administration		97,124	86,276
Expenditure on services and programmes		9,258,612	9,208,764
Gross expenditure		9,355,736	9,295,040
Deduct			
Appropriations in aid		579,521	265,364
Net expenditure		8,776,215	9,029,676
Changes in capital assets			
Purchases cash		(25,910)	(57,316)
Depreciation		2,133	2,310
Loss on disposals		69,938	88,302
Changes in assets under development			
Cash payments		(34,619)	(62,013)
Changes in net current assets			
Decrease in closing accruals		(11,600)	(9,676)
Decrease in stock		41	(7)
Direct expenditure		8,776,198	8,991,276
Net allied services expenditure	1.1	24,874	21,673
Notional rents		4,334	4,646
Total operating cost		8,805,406	9,017,595

1.1 Net Allied Services

The net allied services expenditure amount is made up of the following estimated amounts in relation to Vote 26 borne elsewhere

Vote		2009 €000	2008 €000
7	Superannuation and Retired Allowances	18,357	15,556
10	Office of Public Works	5,984	5,532
20	Garda Síochána	185	241
	Central Fund - Ministerial etc. pensions	348	344
		24,874	21,673

2 Statement of Assets and Liabilities as at 31 December 2009

		2009	2008
	Note	€000	€000
Capital Assets	2.1	94,393	103,202
Capital Assets under Development	2.2	7,861	29,905
		102,254	133,107
Current Assets			
Bank and Cash	2.5	82,265	-7,750
Stocks	2.3	131	172
Prepayments		9,715	7,325
Recoupment of Overpayments		1,522	1,399
Recoupment of Secondment Costs		1,581	1,381
Accrued Income		42,946	20,032
Net Liability from the Exchequer	2.7	—	56
Other debit balances	2.4	11,417	9,360
Total Current Assets		149,577	31,975
Less Current Liabilities			
Accrued expenses		16,736	17,052
Deferred income		—	23
Pension recoupment to Local Authorities		23,037	9,034
Salary recoupment to other Departments and Agencies		6	151
other balance			839
Other credit balances	2.6	2,736	1,666
Net Liability to the Exchequer	2.7	90,946	—
Total Current Liabilities		133,461	28,765
Net Current Assets		16,116	3,210
Net Assets		118,370	136,317

2.1 Statement of Capital Assets

	Land and Buildings €000	Furniture and Fittings €000	Office Equipment €000	Total €000
Gross assets				
Cost or valuation at 1 January 2009	97,731	7,542	19,144	124,417
Adjustment to 2008 Closing Figures ¹	(3,676)	—	—	(3,676)
	94,055	7,542	19,144	120,741
Additions ²	66,270	282	387	66,939
Disposals	(69,900)	(112)	(262)	(70,274)
Cost or valuation at 31 December 2009	90,425	7,712	19,269	117,406
Accumulated Depreciation				
Opening balance at 1 January 2009	—	5,957	15,259	21,216
Depreciation on transfers	—	—	—	—
Depreciation for the year	—	496	1,637	2,133
Depreciation on disposals	—	(95)	(241)	(336)
Cumulative depreciation at 31 December 2009	—	6,358	16,655	23,013
Net Assets at 31 December 2009	90,425	1,354	2,614	94,393
Net Assets at 31 December 2008	97,731	1,586	3,885	103,202

¹Following a review of the Land and Buildings assets, the opening balances for 2009 have been adjusted to correct an overstatement of the cost of certain assets in the years 2004 to 2007.

² Furniture and Fittings totalling €249,000 supplied by the Office of Public Works and charged to the OPW Vote, Vote 10 were provided to the Department. These assets furnished the Department's new office space in Athlone and are included with effect from the 2009 register.

General Information Note

1 First Level

1.1. Thirty (30) first-level sites are owned and controlled/managed by the Minister for Education and Science.

1.2(i) Fifty two (52) Gaelscoileanna and seventeen (17) Multi-Denominational schools are operating on sites owned by the Minister for Education and Science in either permanent or temporary accommodation and are controlled/managed by Boards of Management.

1.2(ii) Two (2) Multi-Denominational, and one (1) Catholic School sites and buildings are held by the Minister for Education and Science under long term lease agreements but are controlled/managed by Boards of Management.

1.2(iii) Nine (9) Model schools, owned/leased by the State, are controlled/managed by Boards of Management.

1.3. The total number of National Schools in operation on 31 December 2009 was three thousand, two hundred and ninety-six (3,296). With the exception of 1.2(i) to 1.2(iii) above the majority of these schools are denominational and owned by the relevant diocesan authority.

1.4. Following the enactment of the Children's Act, 2001, one Children's Detention School vested in the Minister for Education and Science will transfer to the Health Service Executive following the completion of all necessary legal procedures. Three other Children's Detention Schools were previously transferred to the Department of Justice, Equality and Law Reform. One Children's Detention School is vested with the Office of Public Works. The schools are managed by Boards of Management.

2 Second Level

2.1. Fifteen (15) sites for second-level schools are owned and controlled/managed by the Minister for Education and Science.

2.2(i) Fourteen (14) Comprehensive schools, seventy eight (78) Community schools and two (2) Secondary schools owned by the Minister for Education and Science are controlled/managed by Boards of Management.

2.2(ii) Two hundred and fifty-four (254) Vocational schools are vested in Vocational Education Committees under the Vocational Education Act, 1930.

2.2(iii) Three hundred and eighty-two (382) Secondary schools are privately owned.

3 Third Level

3.1. The land and buildings of one (1) third-level institution (Tipperary Rural and Business Development Institute - Thurles Campus) is owned by the Minister for Education and Science and controlled/managed by the Board of Directors.

2.2 Statement of Capital Assets under Development

	Construction Contracts	In-House Computer Applications	Totals
	€000	€000	€000
Amounts brought forward at 1 January 2009	28,808	1,097	29,905
Adjustments to opening balance ¹	(15,127)	—	(15,127)
Revised Opening Balance for 1 January 2009	13,681	1,097	14,778
Cash payments for the year	33,403	1,216	34,619
Transferred to asset register	(39,315)	(2,221)	(41,536)
Amounts carried forward at 31 December 2009	<u>7,769</u>	<u>92</u>	<u>7,861</u>

¹ Following a review of the asset register for prior year activities, the opening balance of the Construction Contract element of the register was reduced to correct errors arising from the incorrect treatment of assets in previous years.

2.3 Stocks

	2009	2008
at 31 December	€000	€000
Stationery	59	76
IT consumables	72	96
	<u>131</u>	<u>172</u>

2.4 Other Debit Balances

	2009	2008
at 31 December	€000	€000
Agency Payments to OPW	693	1,481
Sub-Accountants	138	163
Marriage, Retirement and Death Gratuities	2,578	389
Salaries Recoupable	782	158
Schools Broadband Programme	6,970	6,970
Travel Passes	122	96
Due from State - Suspense	11	70
Miscellaneous	123	33
	<u>11,417</u>	<u>9,360</u>

2.5 Bank and Cash

	2009	2008
at 31 December	€000	€000
PMG balances and cash	91,036	14,586
Orders outstanding	(8,771)	(22,336)
	<u>82,265</u>	<u>(7,750)</u>

2.6 Other Credit Balances	2009	2008
at 31 December	€000	€000
Amounts due to the State		
Due to State Suspense	540	53
Redress Board	806	662
Pension Refund	343	132
Exchequer Extra Receipts	20	36
The dens Bequest	—	68
Erasmus Smith Endowment	106	60
Energy Building Programme	772	545
Miscellaneous	149	110
	<u>2,736</u>	<u>1,666</u>
	<u><u>2,736</u></u>	<u><u>1,666</u></u>
2.7 Net Liability to/from the Exchequer		
at 31 December	€000	€000
Surplus to be surrendered	145,134	39,276
Exchequer grant undrawn	(54,188)	(39,332)
Net liability to the Exchequer	<u>90,946</u>	<u>(56)</u>
	<u><u>90,946</u></u>	<u><u>(56)</u></u>
Represented by:		
Debtors		
Bank and cash	82,265	(7,750)
Debit balances: suspense	11,406	9,290
Due from the state - suspense	11	70
	<u>93,682</u>	<u>1,610</u>
	<u><u>93,682</u></u>	<u><u>1,610</u></u>
Creditors		
Due to State	(540)	(53)
Credit balances: suspense	(2,196)	(1,613)
	<u>(2,736)</u>	<u>(1,666)</u>
	<u><u>(2,736)</u></u>	<u><u>(1,666)</u></u>
	<u>90,946</u>	<u>(56)</u>
	<u><u>90,946</u></u>	<u><u>(56)</u></u>

2.8 Commitments **2009** **2008**
 at 31 December **€000** **€000**

A. Global Commitments

Commitments likely to materialise in subsequent years for:-

Procurement subheads	1,091	1,541
Grant subheads	15,341	7,046

B. Multi-Annual Capital Commitments**1 Legally Enforceable Capital Commitments**

Expenditure in 2009	796,548	834,414
Commitments to be met in subsequent years	1,039,677	972,954

2 Legally Enforceable Capital Commitments

Capital projects involving total expenditure of €12,697,380 or more

	Expenditure to 31 December 2008	Expenditure in 2009	Legally enforceable commitments to be met in subsequent years	Totals
	€000	€000	€000	€000
Subhead F.2.				
1 Malahide C.S.	13,659	—	208	13,867
2 Rathoath V.S.	12,821	—	133	12,954
3 Youghal C.S.	14,549	—	45	14,594
4 Phibblestown C.C. ¹	—	5,487	14,434	19,921
Subhead F.3.				
5 Cork IT Tourism Building	17,899	401	—	18,300
6 Galway/Mayo Library	28,557	242	—	28,799
7 Waterford IT Tourism and Leisure Building	23,305	951	—	24,256
8 Dundalk - Refurb of Carrolls Facility	3,616	13,653	2,730	19,999
9 Athlone - Engineering Informatics Building	19,549	9,132	7,319	36,000
10 National University of Ireland, Dublin Centre for Synthesis & Chemical Biology	12,971	517	221	13,709
11 National University of Ireland, Cork - Postgraduate Research Library	13,693	1	27	13,721
12 National University of Ireland, Dublin Science Centre	1,343	11,926	4,278	17,547
13 National University of Ireland, Cork IT	28,221	7,279	—	35,500
14 Mary Immaculate College Campus Development Phase 1a/infrastructure	14,946	132	792	15,870
15 Mary Immaculate College Campus Phase 1b/c infrastructure	4,991	12,512	6,640	24,143
16 National University of Ireland, Galway, Engineering School	2,775	6,716	12,809	22,300
17 University of Limerick - Infrastructure Works	12,567	2,133	—	14,700

C. Capital Costs of Public Private Partnership Projects

	Expenditure to 31 December 2008	Expenditure in 2009	Balance still outstanding on capital cost of project at delivery	Totals
	€000	€000	€000	€000
1 National Maritime College of Ireland PPP	13,179	1,460	51,084	65,723
2 Five Schools Bundle PPP ²	15,267	1,763	76,581	93,611
3 Cork School of Music ²	9,827	1,288	67,625	78,740

Notes

¹The Phibblestown CC project is a combined Primary/Post-Primary project. The overall project cost is €24.038m which is 82.97% funded by the Department of Education and Science. The remainder is funded by Fingal County Council.

²Expenditure on the project is being met from Subhead F.5.

Note on PPPs

The Department has to date entered into four separate contracts to design, build, finance, maintain and operate educational accommodation under the Public Private Partnership (PPP) model.

There are two third level projects, the National Maritime College, Cork, and the Cork School of Music as well as the Pilot PPP Schools project. All three contracts are for twenty-five years. The buildings will remain in State ownership for the duration of the contract, with the PPP company being granted a licence to build the facilities, and maintain them for a period of twenty-five years.

National Maritime College

The National Maritime College of Ireland (NMCI) PPP Project was completed in October 2004 with Focus Education Ireland as the private sector partner. NMCI was the first third level PPP to be completed and operating in Ireland. The college provides state of the art education and training facilities to service the needs of the Cork Institute of Technology and the non-military needs of the Irish Naval Service.

Five Pilot Schools PPP

The five post-primary schools are located in Dunmanway and Ballincollig, Co. Cork, Tubbercurry, Co. Sligo, Clones, Co. Monaghan, and Shannon, Co. Clare. The contract for the Five Schools PPP was signed with Jarvis Projects in November 2001. The operational phase of the schools commenced in January 2003.

Cork School of Music

A contract for the design, build, financing and operation of the Cork School of Music was signed with Hochtief in September 2005. The Cork School of Music was completed on 16 July 2007.

1st Bundle PPP Schools

A contract for the design, build, financing and operation of the four post primary schools located in Portlaoise, Co. Laois (2 Schools), Banagher and Ferbane (both in Co.Offaly) was signed with Maquarie Partnerships for Ireland in March 2009. It is envisaged that all four schools will become operational in Autumn 2010. Due to commercial sensitivities the financial elements of the contract will not be made public for at least two years after the schools become operational.

2.9 Matured Liabilities

Due to internal payment processing deadlines to enable the Department meet commercial bank deadlines for electronic funds transfers, it was not possible to finalise processing of certain bills on hands at year end. Arising from these processing limitations, the Department of Education and Science had matured liabilities totalling € 1,177,009 at 31 December 2009.

3 Variations in Expenditure

An explanation is provided below in the case of each expenditure subhead where the outturn varied from the amount provided by more than €100,000, and by more than 5% (25% in the case of administration subheads A.1. - A.10.).

In compliance with Public Financial Procedures and with the sanction of the Department of Finance, the Department of Education and Science used a financial process known as virement in 2009, as in other years. This allowed for savings on one or more subheads to be used to meet excesses on other subheads. Please refer to the Public Financial Procedures Sections B.1.1.11 and C.2(6-13). As a result of ongoing monitoring of expenditure trends within the Department virement was used on certain subheads where, for example, schemes/projects progressed more rapidly than originally forecast or demand/costs were higher than originally anticipated in 2009.

Also, in the case of capital, and in accordance with the Capital Envelope Agreement, the Department declared a carryover of €79 million to be applied to the Vote 26 Capital Programme in 2010 (details in the 2010 Revised Estimates Volume).

Sub-head	Less/(more) than provided	Explanation
€000		
A.3.	473	Savings arose due to prioritisation of training requirements, reductions in the cost of training as a result of negotiations with suppliers, and provision of customised in-house training.
A.5.	3,776	The savings arose due to certain IT projects not progressing as quickly as had been anticipated during 2009, mainly as a consequence of internal capacity constraints.
A.6.	1,328	Arising from delays in progressing planned renovation works in the Department's Athlone offices there was a saving on this subhead in 2009.
A.8.	124	Savings principally arose from the slower than anticipated re-location of two of the Departments regional offices and lower operating costs.
B.2.	14,433	The savings arose principally from the efficiencies realised through the re-organisation of school transport services, including taxis, and the reduced demand for services.
B.3.	228	Savings arose principally due to reduced level of expenditure on international activities and lower costs associated with the national and world skills competitions.
B.4.	175	The savings arose due to a favourable Euro - US dollar exchange rate on the contribution paid to UNESCO and to a lower take up of scholarships.
B.6.	9,819	The savings were achieved as a result of efficiencies relating to the amalgamation and consolidation of support services and courses in 2008 and 2009, the restriction of the use of substitution for inservice, and the postponement of some planned inservice provision. Additional savings arose on travel and subsistence (T & S), salaries and professional fees arising from the application of the Financial Emergency Measures in the Public Interest Act, 2009, in conjunction with reduced T&S rates.
B.9.	1,724	The savings principally arose from a reduction in the level of grant paid in 2009 due to an operating surplus in the NCSE 2008 accounts, along with a number of vacancies remaining unfilled during 2009.
B.10.	4,406	The savings arose due to slower drawdown and expenditure from the dormant funds accounts during 2009.
B.11.	398	The savings arose principally due to reductions in costs negotiated with service providers and delays in the roll out of training for the Occupational Health Strategy in 2009.

Sub-head	Less/(more) than provided	Explanation
	€000	
B.12.	55,502	Savings arose principally due to a reduction in the average amount of award paid and to a decline in the number of awards being processed, which was due to the falling rate of receipt by the Board of all necessary documentation required to process an award.
B.15.	227	The savings arose from lower than anticipated expenditure on some projects due to achievement of efficiencies and to a re-organisation by the Department of the method of paying grants to a number of projects.
B.16.	214	The saving principally arose due to the decision not to proceed with the establishment of the new Education Ireland Body.
B.17.	2,749	The savings in this miscellaneous subhead, which has eight subdivisions, are net savings. The savings principally arose due to the operation of the moratorium on public sector numbers leading to a reduction in the anticipated levels of expansion of the Early Literacy programme and to the implementation of a number of cost-saving measures.
B.18.	(8,852)	The excess on the Schools ICT programme arose due to the disbursement of €22m in Primary ICT capital grants in late 2009, which was partly offset by savings in current expenditure.
B.19.	15,408	The saving arose due to the Commission being unable to finalise as many third party legal bills as anticipated for 2009, which arose largely due to the resources of the Commission being diverted towards the publication of the Commission's report during 2009, and subsequently dealing with the aftermath of the report.
B.22.	3,563	The savings arose principally on the current side, due to savings recorded by the agencies across several areas including staffing, advertising, consultancy and professional fees. €1m of capital savings arose due to delays in the roll-out of an IT system in FETAC.
C.2.	(106)	The excess arises due to an increase in the running costs for model schools.
C.5.	19,990	The savings in this subhead are net savings, as there are thirteen subdivisions, with the subhead being miscellaneous in nature. €10m of the saving arises due to lower expenditure on the rental of temporary school accommodation during 2009 as a result of the policy to grant-aid the purchase, rather than rental, of temporary accommodation in certain circumstances. The remainder of the savings arise principally due to a change in the system of payments from September 2009 and the payment of teachers previously funded from the migrant grant subhead moving to being paid from the Department's payroll subhead, in conjunction with slower than predicted expenditure on other miscellaneous initiatives.
C.6.	(52,171)	The excess arose due to higher than anticipated numbers of retirees in 2009, with 438 more teachers retiring than had been estimated. Additionally the continued upward trend in the numbers of pensioners on payroll, together with an increased average rate of pension, contributed to the excess.
C.7.	1,161	The high turnover of staff in the ABA pilot scheme centres contributed to the lower than anticipated drawdown of funding from the subhead in 2009. Estimates were based on staff progressing on the salary scale, but the spend reflected the replacement staff who commenced at the first point of the scale.

Sub-head	Less/(more) than provided	Explanation
	€000	
D.4.	(42,113)	The excess arose due to higher than anticipated numbers of retirees in 2009, 329 more teachers retired, than had been estimated. Additionally the continued upward trend in the numbers of pensioners on payroll, together with an increased average rate of pension, contributed to the excess.
D.7.	(49,208)	The excess arose due to the increased level of retirements in the VEC Sector in 2009, with 551 more lump sums being paid in respect of former employees of VEC's and IOT's than had been estimated. In addition, the number of individuals on the VEC/IOT pension payrolls increased by 708, which also contributed to the excess.
D.8.	2,880	The savings on this subhead are net savings, as there are thirteen subdivisions within this subhead which is miscellaneous in nature. The savings in 2009 largely arose due to overestimation on certain subheads which are difficult to predict.
E.3.	383	The saving resulted from the measures introduced in order to reduce public sector expenditure during 2009, including the moratorium on public sector numbers.
E.5.	1,165	Savings arose due to higher rates of student registration fees with a corresponding reduction in the net amount of capitation grant payable in 2009.
E.14.	456	Savings arose due to slower than anticipated progress on the strategic plan for Grangegorm in 2009.
F.1.	93,811	The savings on the primary capital subhead arise largely due to delays experienced in progressing large scale projects to site and construction during 2009. While certain of the savings were utilised to support virement in the F.2. and B.18. subheads the most of the savings were carried over to spend on large scale projects under this subhead in 2010.

4 Receipts

4.1 Appropriations-in-aid	2009 Estimated €000	2009 Realised €000	2008 Realised €000
G.1. Administration and Other Services Receipts			
1. EU Travel Receipts	1	—	—
2. Contributions from the EU for educational activities	25	—	74
3. Receipts from the European Social Fund	21,840	36,102	29,294
4. Receipts in respect of Peace Programme	99	6	1
5. Miscellaneous	400	2,168	1,420
6. Dormant Accounts Funding	13,000	8,404	18,771
7. Superannuation Scheme National Education Welfare Board	356	382	370
G.2. First Level Receipts			
1. Superannuation, etc., of National Teachers:			
(i) Refunds of gratuities under Superannuation Schemes, 1934 to 1958, etc.	460	668	497
(ii) Contributions to the Superannuation Schemes	89,382	86,086	82,297
(iii) Contributions to Teachers' Spouses and Children's Pensions Scheme	27,765	29,304	26,908
2. Miscellaneous			
3. Contributions to Superannuation Scheme for Special Needs Assistants, Caretakers and Clerical Staff in National Schools (Subhead C.4.)	550	2,069	2,642
4. Recoupment of salaries, etc., of teachers on secondment and recovery of overpayments of salary	6,300	7,240	6,449
5. Handling charge involved in making certain deductions from teachers' salaries	5,332	6,150	5,188
—Contributions to Pension Scheme for non teaching staff of centres for young offenders ¹	315	309	308
	—	—	—
G.3. Second Level and Further Education Receipts			
1. Superannuation, etc., of Secondary, Comprehensive and Community School Teachers:			
(i) Contributions to Secondary Teachers' Superannuation Scheme	67,090	67,787	62,060
(ii) Contributions to Secondary Teachers' Spouses and Children's Pension Scheme	19,949	19,308	18,118
(iii) Refund of Gratuities under Secondary Teachers' Superannuation Scheme	34	125	119
2. Repeat Leaving Certificate course fees			
3. Miscellaneous	70	142	69
4. Contributions to Superannuation Scheme for Special Needs Assistants and Clerical Assistants in Secondary Schools (Subhead D.3.)	450	1,882	2,150
	1,140	1,054	1,048

	2009	2009	2008
	Estimated	Realised	Realised
	€000	€000	€000
5. Recoupment of salaries, etc., of teachers on secondment and recovery of overpayments of salary	7,753	6,159	7,379
G.3. Second Level and Further Education Receipts			
6. Handling charge involved in making certain deductions from teachers' salaries	201	191	203
G.4. Pension Levy			
1. Receipts from Pension-related Deduction on Public Service Remuneration	307,841	303,985	—
Total	570,353	579,521	265,364

¹The Centres for Youth Offenders were transferred to the Department of Justice, Equality and Law Reform in 2007. The subhead was removed from Vote 26 in the 2009 Revised Estimates Volume.

Explanation of significant variations

An explanation is provided below in the case of each heading where the outturn varied from the amount estimated by more than €100,000, and by more than 5%.

Heading	Less/(more) than estimated €000	Explanation
G.1.		
3.	(14,262)	Surplus ESF receipts arose due to the payment of an ESF advance payment of €3.2m, along with an agreement by the EU Commission during 2009 to the introduction of increased ESF aid rates with retrospective effect from 1 January 2007.
5.	(1,768)	Surplus miscellaneous receipts arose due to the recoupment of shared services costs, recoupment of a contribution towards the Schools Broadband Programme, the recoupment of social insurance benefits along with other ad-hoc receipts which are difficult to estimate.
6.	4,596	This subhead is utilised to bring to account receipts associated with expenditure incurred on the Dormant Funds Scheme under Subhead B.10. Income to subhead G.1.6. is linked to expenditure from subhead B.10. making it Exchequer neutral. A shortfall in receipts arose as a result of the savings under subhead B.10.
G.2.		
1.1.	(208)	The receipts under this subhead are generally once-off payments made by primary teachers to repay previous gratuities received so as to restore previous service for pension purposes. A surplus arose due to the high numbers of teacher retirements in 2009.
1.3.	(1,539)	Surplus receipts arose due to significantly higher number of teachers retiring, with a consequential increase in the amount of pension contributions paid.
2.	(1,519)	Surplus miscellaneous receipts arose due to the recoupment of social insurance benefits, redundancy rebates, recoupment of overpayments, refunds arising from the cancellation of payable orders and out-of-date uncashed payable orders along with other ad-hoc receipts which are difficult to estimate annually.
3.	(940)	Surplus receipts arose due to increased salary costs which resulted in a corresponding increase in pension receipts. Additionally the level of pension buyback from Caretakers was higher than anticipated.
G.2.		
4.	(818)	The surplus is largely due to the recoupment of secondment receipts from previous years being higher than anticipated.
G.3.		
3.	(1,432)	Surplus receipts arose principally due to the payover of €1.063m under the terms of the Fingal Model Agreement to support enhanced capital facilities. The remainder of the receipts largely arose from the recoupment of social insurance benefits, recoupment of overpayments, refunds arising from the cancellation of payable orders and out-of-date uncashed payable orders.
5.	1,594	The shortfall arises as a result of overestimation of the level of receipts anticipated for 2009.

4.2 Extra receipts payable to the Exchequer

	€000
Teaching Council arrears of superannuation contributions ¹	287
Exchequer Extra Receipts - Pension Contributions	36
Witness Expenses	2

¹The Department received this amount in 2009 from the Council in respect of accumulated superannuation contributions up to 31 December 2008. The Department of Finance directed that the sum be paid over as Exchequer extra receipts. From 2010, superannuation receipts for the Teaching Council are being brought to account in subhead G.1.7.

5 Employee Numbers and Pay

	2009	2008
Number of staff (full time equivalents)	95,152	96,869

The number of staff noted above relates to the Education Sector

	2009	2008
	€000	€000
Pay	59,850	59,339
Higher, special or additional duties allowances	587	534
Other allowances	193	370
Overtime	605	1,181
Employer's PRSI	3,770	3,782
Total pay	65,005	65,206

The financial details in this table relate solely to staff paid from the Administrative subhead A.1. Staff Salaries.

5.1 Allowances and Overtime Payments

	Number of recipients	Recipients of €10,000 or more	Maximum individual payment 2009	Maximum individual payment 2008
			€	€
Higher, special or additional duties	164	7	38,627	20,187
Other allowances	117	2	12,864	19,000
Overtime and extra attendance	273	12	23,766	36,750

Note: Certain individuals received extra remuneration in more than one category.

The details of allowances and overtime payments in this table relate solely to staff paid from the Administrative budget subheads A.1. and A.10.

6 Miscellaneous Items

6.1 National Lottery Funding

The subheads in Vote 26 from which the National Lottery sourced funding was paid are noted below. A full list is available on the Department's website (www.education.ie)

Recipients of Funding from National Lottery	2009	2008
	€000	€000
Expenses of Adult Education Organisations (Subhead B.1.)	941	956
Cultural Activities (Subhead B.14.)	207	230
General Expenses of Youth Organisations and Other Expenditure in Relation to Youth Activities (Subhead B.9.) ¹	—	43,567
Irish Language (Subhead B.10.) ²	—	1,432
Total	1,148	46,185

¹Functions in relation to Youth Organisations and Youth Activities were transferred out of Vote 26 with effect from 1 January 2009, to Vote 41(Office of the Minister for Children and Youth Affairs).

²Arising from the challenging economic environment, a number of specialist grants including the subhead known as B.10. "Irish Language" subhead, was closed with effect from 31 December 2008.

6.2 EU Funding

The amount of €36,102,110 received from the European Social Fund and shown as Appropriations-in-Aid was included in the recorded expenditure from the following Subheads of the Office of the Minister for Education and Science: - A.1., B.5.,B.20., B.22., D.1., D.6., D.9., E.4., E.11. and E.12.

6.3 Commissions and Enquiries

	Year of appointment	Cumulative Expenditure to 31 December 2009	Expenditure in 2009	Expenditure in 2008
		€000	€000	€000
Commission to Inquire into Child Abuse	1999	62,933	3,570	15,696
Residential Institutions Review Committee	2003	5,115	937	1,177
Commission on School Accommodation	1996	3,505	25	316
Inquiry into Kilkenny City Vocational School ¹	2006	267	106	85
		71,820	4,638	17,274

¹The cumulative expenditure incurred by the Inquiry into Kilkenny City Vocational School was understated in error by €3,933 in the 2008 Accounts. Cumulative expenditure on the Inquiry to end 2008 should have been reflected as €161,077 in the 2008 accounts.

6.4 Contingent Liability

There will be further payments associated with the Commission to Inquire into Child Abuse and the Redress Board. Final costs cannot be determined at this point as the work of both bodies is ongoing.

Expenditure for the Commission to Inquire into Child Abuse from inception, to the end of 2009, was €62,933,104. At this point, it is estimated that a provision in the region of €30 - €40 million may be required to meet remaining costs of the Commission. This is a tentative provision, given that the Commission has yet to negotiate on a large volume of third party legal representation costs.

Expenditure associated with the Redress Board to the end of 2009 was €999,054,093 at which time some 13,745 applications had been processed out of a total of approximately 14,633 (including 185 late applications) received by the Board. At this point it is estimated that additional costs of up to some €75 million may arise. Based on average awards, this estimate is tentative given that the Board had just over 880 applications to process at the end of 2009 and that the level of award in these remaining cases may vary from the average.

6.5 Legal costs and compensation

Expenditure under Subhead B.24. includes awards totalling €435,000 in respect of four redress cases. Legal costs totalling €379,988 were also incurred in these four cases and twenty three other cases. Medical and other fees totalling €1,722 were paid in respect of one of the award cases and in one other case. (S18/10/04)

Expenditure under Subhead C.5. includes awards totalling €10,000 to three claimants in respect of an Equality Tribunal's decision. (S18/9/09)

Expenditure under Subhead C.5. includes legal costs of €78,897, which arose from a judicial review relating to the employment of a staff member of a Child and Adolescent Centre. (S18/10/04)

Expenditure under Subhead D.8. includes a settlement of €105,000 in respect of an accident at a Community and Comprehensive School. Legal fees of €47,325 were also paid in respect of this case. (S18/10/04)

6.6 Other miscellaneous

Under the provisions of Section 91 of the Finance Act 2004, €79m of unspent allocation in respect of the Capital element of subhead B.18. and also in respect of subhead F.1. is carried forward to 2010 as a deferred surrender.

Expenditure under Subheads C.5. and D.8. included amounts totalling €38,818,924 in respect of temporary school premises.

Section 23 of the Residential Institutions Redress Act 2002 provided for the establishment of a Special Account to be funded from "moneys provided by the Oireachtas" and by "a person, with the consent of the Minister (for Education and Science) and the Minister for Finance". In addition to moneys provided by the Oireachtas, funding for the Special Account comes from moneys contributed under the terms of the Indemnity Agreement between the State and the contributing congregations. The first Schedule of the Agreement contains a list of the contributing congregations. Moneys from the Special Account are used to pay awards made by the Residential Institutions Redress Board and the costs of the Board in administering the Act. The accounts are subject to audit by the Comptroller and Auditor General.

7 Miscellaneous accounts

7.1 Non Voted Accounts	Securities €000	Cash €000	Total €000	Total 2008 €000
Securities Balance on 1 January 2009	1,094	—	1,094	1,046
Securities Redeemed	(331)	331	—	(48)
Net Transfer from Income Account	—	(14)	(14)	51
Securities Purchased	343	(317)	26	(3)
Balances on 31 December 2009	<u>1,106</u>	<u>—</u>	<u>1,106</u>	<u>1,046</u>

Receipts and Payments Account for the year ended 31 December 2009

Balances on 1 January 2009	79	89
Receipts	384	67
Transfer to Income Account	—	(51)
Payments	(349)	(26)
Balances on 31 December 2009	<u>114</u>	<u>79</u>

¹Due to a transposition error in the 2008 Non Voted Accounts, the credit sum of €48,409 was reflected as the closing cash balance in the Capital account. The end 2008 Capital account cash balance should have been reflected as zero. During 2008, securities redeemed totalled €24,202, a fund transfer from the income account totalled €50,659, reflecting total income to the capital account of €74,866. Expenditure from the Capital account on new stock totalled €74,866.

7.2 Endowed Schools

Account of the Receipts and Payments of the Endowed Schools (constituted under the Educational Endowments (Ireland) Act, 1885) during the year ended 31 December 2009, in respect of Capital and Income

	Securities €000	Cash €000	Total €000	Total 2008 €000
Balance on 1 January	591	—	591	539
Securities Redeemed	(133)	133	—	—
Transfer from Income Account	—	3	3	55
Securities Purchased	143	(136)	7	(4)
Balances on 31 December	<u>601</u>	<u>—</u>	<u>601</u>	<u>590</u>

	2009 €000	2008 €000
Balances on 1 January	8	52
Receipts	148	134
Transfer to Capital Account	(136)	(55)
Payments	—	(123)
Balances on 31 December	<u>20</u>	<u>8</u>

7.3 Grant in Aid Fund 2009	2009	2008
	€000	€000
Subhead B.1. - Fund for General Expenses of Adult Education Organisations (National Lottery Funded) ¹	941	956
Subheads B.8. -Payments in respect of Local Drugs Task Force projects ¹		
National Lottery ²	—	43,567
Exchequer ²	3,643	12,527
Subhead B.14. - Fund for General Expenses of Cultural, Scientific and Educational Organisations (National Lottery Funded)	207	230
	<u>4,791</u>	<u>57,280</u>

¹ With effect from 2009, Subhead B.8. solely funds projects in respect of Local Drugs Task Forces (LDTF). Prior to 2009, expenditure under subhead B.8. also included expenditure in relation to youth organisations and activities.

² Grant in Aid funding from Vote 26 in 2008 provided funding for Youth Organisations and Youth Activities from subhead B.8. (€12.527 million Exchequer funded) and B.9. (€43.567 million part funded by the National Lottery). As the functions in relation to Youth organisations and activities were transferred out of Vote 26 with effect from 1 January 2009 to the Office of the Minister for Children and Youth Affairs (Vote 41).